116th CONGRESS 1st Session

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To amend title XVIII of the Social Security Act to improve the quality of care furnished by hospice programs under the Medicare program.

## IN THE SENATE OF THE UNITED STATES

introduced the following bill; which was read twice and referred to the Committee on

## A BILL

To amend title XVIII of the Social Security Act to improve the quality of care furnished by hospice programs under the Medicare program.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

## **3** SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Hospice Care Improve-

5 ment Act of 2019".

6 SEC. 2. IMPROVING QUALITY REPORTING AND TRANS7 PARENCY FOR HOSPICE CARE.

8 (a) INCREASING REPORTED HOSPICE DATA.—

- 9 (1) AVAILABILITY OF HOSPICE ACCREDITATION
- 10 SURVEYS.—

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(A) IN GENERAL.—Section 1865(b) of the
 Social Security Act (42 U.S.C. 1395bb(b)) is
 amended by inserting "or a hospice program"
 after "home health agency".

5 (B) EFFECTIVE DATE.—The amendment 6 made by subparagraph (A) shall apply to sur-7 veys conducted on or after the date of the en-8 actment of this Act.

9 (2) INCLUSION OF REPORTS BY STATE AND
10 LOCAL SURVEY AGENCIES AND APPROVED ACCREDI11 TATION AGENCIES ON HOSPICE COMPARE.—Section
12 1861(dd)(4) of the Social Security Act (42 U.S.C.
13 1395x(dd)(4)) is amended by adding at the end the
14 following new subparagraph:

"(D)(i) Not later than 6 months after the date of
the enactment of this subparagraph, the Secretary, subject
to clauses (ii) and (iii), shall include on the Hospice Compare Internet website information from reports by State
and local survey agencies and approved accreditation
agencies described in subparagraph (C)(i).

21 "(ii) The information required to be included under 22 clause (i) shall be presented in a manner that is promi-23 nent, updated and removed on a timely basis, targeted to 24 deficiencies related to quality of care, easily accessible, 25 readily understandable to consumers of hospice services,

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and searchable. Such information shall also include a link 1 2 to the reports. 3 "(iii) In determining the information required to be 4 included under clause (i) and the format of such informa-5 tion under (ii), the Secretary shall consult with— "(I) employees of hospice programs and their 6 7 representatives; 8 "(II) provider stakeholder groups; 9 "(III) accreditation organizations; 10 "(IV) State and local survey agencies; 11 "(V) caregivers of current or former hospice pa-12 tients; 13 "(VI) any other representatives of programs or 14 groups the Secretary determines appropriate.". 15 (3) INCREASED DEFICIENCY DATA REPORTING 16 BY APPROVED HOSPICE ACCREDITATION AGEN-17 CIES.—Not later than 6 months after the date of the 18 enactment of this Act, the Secretary of Health and 19 Human Services shall expand the information that 20 approved accreditation agencies (as described in sec-21 tion 1861(dd)(4)(C)(i) of the Social Security Act (42) 22 U.S.C. 1395x(dd)(4)(C))(i), as amended by sub-23 section (b), are required to report with respect to de-24 ficiencies by a hospice program to be comparable to

25 the information that State and local survey agencies

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(as described in such section) report with respect to
 such deficiencies.

3 (b) IMPROVING THE HOSPICE SURVEY PROCESS.— 4 Section 1861(dd)(4)(C) of the Social Security Act (42) 5 U.S.C. 1395x(dd)(4)(C)) is amended to read as follows: 6 "(C)(i) Subject to the succeeding provisions of this 7 subparagraph, beginning 6 months after the date of enact-8 ment of the Improving Medicare Post-Acute Care Trans-9 formation Act of 2014, any entity that is certified as a 10 hospice program shall be subject to a standard survey by 11 an appropriate State or local survey agency, or an ap-12 proved accreditation agency, as determined by the Sec-13 retary, not less frequently than once every 36 months.

14 "(ii) Any entity that is first certified as a hospice pro-15 gram after the date of enactment of the Hospice Care Improvement Act of 2019 shall be subject to a standard sur-16 17 vey described in clause (i) within 12 months of such certification. After such standard survey, such entity shall be 18 19 subject to standard surveys in accordance with clause (i). 20 "(iii) Any entity that is subject to an alternative sanc-21 tion under paragraph (6) shall be subject to a standard 22 survey described in clause (i) not less than once every 12 23 months until such time that the entity is found by the 24 State or local survey agency or approved accreditation

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agency to be in compliance with the requirements under
 this title for a period of 24 months.

3 "(iv) If a State and local survey agency or an ap-4 proved accreditation agency identifies a deficiency of an 5 entity as part of a standard survey conducted pursuant to this subparagraph, the agency shall notify the entity 6 7 of the finding and provide the entity with (or provide ac-8 cess to) educational information on how to address the de-9 ficiency and prevent future deficiencies. Such educational 10 information (or access to such information) shall be pro-11 vided to the entity upon the completion of the site visit 12 performed as part of the survey. Such educational infor-13 mation shall be standardized for purposes of both edu-14 cating hospice programs and surveyors from local survey 15 agencies and approved accreditation agencies.

16 "(v) The Secretary shall establish a process for joint 17 training and education of State and local survey agencies, 18 approved accreditation agencies, and hospice programs on 19 a regular basis as changes to regulations, guidelines, and 20 policies governing hospice program operations are imple-21 mented and used in standard surveys of participating hos-22 pice programs.".

23 (c) ANNUAL REPORT OF DEFICIENCIES.—

24 (1) STUDY.—The Secretary of Health and
25 Human Services (in this section referred to as the

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"Secretary") shall conduct an annual study on deficiencies by a hospice programs under the Medicare
 program. Such study shall include an analysis of
 ways to address such deficiencies.

5 (2) REPORT.—Not later than January 1, 2021,
6 the Secretary shall submit to Congress a report on
7 the study conducted under paragraph (1), together
8 with recommendations for such legislation and ad9 ministrative action as the Secretary determines ap10 propriate.

## SEC. 3. INCREASING COMPLIANCE OF QUALITY STANDARDS FOR HOSPICE CARE.

(a) INCREASING PAYMENT REDUCTIONS FOR FAIL14 ING TO REPORT QUALITY MEASURES.—Section
15 1814(i)(5)(A)(i) of the Social Security Act (42 U.S.C.
16 1395f(i)(5)(A)(i)) is amended by inserting "or, for fiscal
17 year 2021 and subsequent fiscal years, 4 percentage
18 points" before the period at the end.

(b) AUTHORITY TO IMPOSE ALTERNATIVE SANCTIONS.—Section 1861(dd) of the Social Security Act (42
U.S.C. 1395x(dd)) is amended by adding at the end the
following paragraph:

23 "(6) Beginning 1 year after the date of enactment
24 of the Hospice Care Improvement Act of 2019, if the Sec25 retary determines based on the results of a survey that

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1	a hospice program no longer meets the applicable require-
2	ments of this Act, the Secretary—
3	"(A) shall issue guidance on ways to determine
4	the mechanisms for imposing a range of alternative
5	sanctions on hospice programs; and
6	"(B) may impose an alternative sanction on the
7	hospice program, including but not limited to , the
8	following:
9	"(i) Suspension of all or part of the pay-
10	ments to which a hospice program would other-
11	wise be entitled under this title for all new ad-
12	missions on or after the date on which the Sec-
13	retary determines that alternative sanctions
14	should be imposed.
15	"(ii) The appointment of temporary man-
16	agement to oversee the operation of the hospice
17	program and to protect and assure the health
18	and safety of individuals under the care of the
19	hospice program while improvements are made
20	in order to bring the hospice program into com-
21	pliance with all the requirements specified in
22	this section.
23	"(iii) Implementation of a directed plan of
24	correction under which the Secretary or the
25	temporary manager may direct the hospice pro-

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gram to take specific corrective action to 2 achieve specific outcomes within specific time-3 frames. 4

"(iv) If the Secretary determines that education is likely to correct the deficiencies, imposition of a requirement that all hospice program staff attend in-service training programs deemed acceptable by the Secretary.".